



CSEC Statewide Coordinating Committee

June 5th, 2018

Minutes

Committee Meeting Attendees: Kyle Wood, Assistant Attorney General at the Washington State Attorney General's Office; Justice Bobbe Bridge (ret.), President and CEO of Center for Children & Youth Justice; Nicholas Oakley, Senior Project Manager at Center for Children & Youth Justice; Kimberly Ong, Project Coordinator at Center for Children & Youth Justice; Kate Kelly, Policy Director at Office of the Washington Attorney General; Jan Mondale, Intelligence Analyst at the Fusion Center; Judge Barbara Mack, King County Superior Court Judge and Chair of the King County CSEC Task Force; Kelly Mangiaracina, King County CSEC Task Force Coordinator; Paula Reed, Director of Washington Child Advocacy Centers; Judge Melissa Hemstreet, Kitsap County Superior Court Judge; Laurie Schacht, Director of YWCA Clark County's Sexual Assault Program and Chair of the Clark County Task Force; Mabel Elsom, Anti-Human Trafficking Coordinator at Lutheran Community Services Northwest and Co-Chair of the Spokane County CSEC Task Force; Melinda Giovengo, Executive Director at YouthCare; Leslie Briner, Sexual Exploitation Training and Policy Coordinator at YouthCare; Lindsay Cortes, Snohomish County CSEC Task Force Coordinator; Kerri Pedrick, Director of Washington Trafficking Prevention; Nicole Canete, MSW Intern at Center for Children & Youth Justice; Kim Justice, Director of Office of Homeless Youth and Prevention; Norene Roberts, CSEC Liaison at DSHS-CA; Kyra Doubek, CSEC Behavioral Health Specialist at Kent Youth and Family Services; Representative Morgan Irwin, 31st Legislative District; Dr. Mike Pullman, University of Washington, Public Behavioral Health and Justice Policy; Che Smith, Program Coordinator at STRAPWA/SACPC; Representative Tina Orwall, 33rd Legislative District; Naomi Tataran, Skagit Domestic Violence and Sexual Assault Services; Miranda Morris, Skagit County CSEC Task Force Coordinator; Nichole Klein, Health Services Supervisor at OSPI; Megan Boyer, Child Advocate at Tulalip Tribes; Mike Merringer, Kitsap County Juvenile Court Administrator; Jeannie Kohl-Welles, King County Councilmember; Dae Shogren, LGBTQ, Disproportionality, and CSEC Program Manager, Children's Administration; Mike Donlin, The School Safety Center Program Supervisor at OSPI; Senator Manka Dhingra, 45th District

On the Phone: Senator Jeannie Darneille, 27th District; Hayley Hohman, Washington State Department of Early Learning; Nichole Kloepfer, Gender and Justice Commission of the Washington State Administrative Office of the Courts; Renee Morioka, Senior Counsel of Tacoma SHS; Erin Williams Hueter, Co-Chair of Spokane CSEC Task Force; Laurie Schacht, Sexual Assault Program Director at YWCA Clark County; Laurie Lippold, Director of Public Policy at Partners for Our Children; Laurie Shannon, Open Doors Reengagement Program Supervisor at OSPI; Kim Foley, Chair of Yakima CSEC Task Force; Luke Wickham, Counsel at Washington State House of Representatives; Sarah Benson, Simon Conrad, Safe Place Olympia; Rick Torrance, Office of Crime Victims Advocacy Managing Director at Washington Department of Commerce; Michael Althaus, Washington State Senate



Democratic Caucus; Rachel Alger, MSW Legislative Intern; Jared Rayborn, Assistant Attorney General at Tacoma SHS

1. Welcome and Introductions

- Kyle Woods introduced himself and welcomed attendees, thanking them for their participation.
- Kyle invited Yasmine Trudeau, Legislative Director at the Office of the Attorney General to provide a brief summary on the legislative process at the AGO. She shared that their office can request legislation of the legislature in addition to weighing in on and supporting bills. However, Yasmine noted that the process of commenting on legislation is a lengthy one for the AGO and urged the Committee to submit legislation to their office as soon as possible.

2. Center for Children & Youth Justice (CCYJ) Update

- Nicholas Oakley reminded the Committee that CCYJ is partnered with the Committee to staff it and assist in passing legislation, in addition to data collection. He invited Kimberly Ong to present on 2017 Statewide Data Collection highlights and the CSEC Screening Tool and Data Collection Survey results.
- Nicholas reiterated that CCYJ does not currently designate the way that data is collected and that the feedback they received was that the data collection process was confusing and solution identified was the implementation of a uniform screening tool, with widespread adoption and aligned data collection.
- Nicholas provided four questions to be answered in the following discussion:
 - Should Washington implement a uniform screening tool/data collection system?
 - What screening tool should be used?
 - What are our points of leverage to ensure this screening tool is utilized?
 - Are we able to make these decisions as a group today?
- The conversation was put on hold until the end to allow for other presenters to go first.

3. Safe Harbor Legislation

- Representative Tina Orwall first acknowledged Valiant Richey and Farshad Talebi's contributions to the Safe Harbor legislation efforts, especially regarding fees and no contact orders. Representative Orwall also identified Leslie Briner and Senator Dhingra as leaders on the Safe Harbor legislation, noting that there has been strong bipartisan teamwork in this effort.
- Representative Orwall shared some of the next steps they hoped to take in the Safe Harbor Legislation workgroup. Primarily they are aiming to have a discussion with legislature about how to give organizations that are doing the work the necessary resources, how to ensure that the conversation is survivor-led, how to be more therapeutic in CSEC response, and how to create more partnerships to increase awareness and capacity across sectors and communities.
- Senator Dhingra noted that the aim is to create a system that is responsive to the needs of individuals that utilizes the tools that we have access to now.
- Leslie Briner provided an update on the work and specifically noted that they are requesting support from the Committee as the legislation moves forward. She acknowledged that the



legislation addresses a complex issue and will come with a large financial ask, so they will need champions and support on the ground.

- Leslie provided context for where Washington State sits in the context of the legislation, explaining that the state needs to clean up the legislation to provide better care for these minors. She provided case examples from other states in the nation, sharing that this is Washington's opportunity to learn from their attempts at improving CSEC responses.
- Leslie noted that the legislation would need to consider the inability to hold youth under full decriminalization – and the inhibited capacity to investigate traffickers if that becomes our context, that not all CSEC come into the system or are identified by law enforcement, and concerns that full decriminalization makes it easier to traffic minors. She also stressed that the resulting system needs to center a response to CSEC needs, not law enforcement needs.
 - Simon Conrad asked how Los Angeles is responding to CSEC in their region. Leslie clarified that their STAR court is an expensive and intensive model where advocates are probation counselors. Representative Irwin also shared anecdotal reports that third party traffickers are moving young people to states or regions where law enforcement do not arrest CSEC. Simon clarified that putting youth in detention does not necessarily connect them to services and that there is a dire need for mental health and chemical dependency services.
- Leslie shared that Washington State needs a way to redirect youth to a secure, short-term therapeutic setting, ideally for a period of 72 hours to 14 days – as determined by the benchmarks of the mental health ITA model. She also acknowledged that longer-term treatment options also need to be available. Leslie then referred to the image she shared with the Committee, a Venn diagram showing the clinical and legal pathways to get referred to a potential receiving center. The diagram identified specific legal and medical holds and additional options to go into long-term care or treatment. Leslie noted that last year's legislation requested two pilot receiving centers and that the workgroup has modified the ask to include funding for capacity building-strategies for existing mental health and chemical dependency facilities to make some of these CSEC-specific beds available in non-pilot sites.
- Melinda Giovengo asked for an explanation of Ricky's Law, also sharing that Representative Eileen Cody has been working on aligning mental health and chemical dependency systems. She also asked if the capacity building funding was going to be made available to agencies that host HOPE beds.
- Kim Justice asked if it would be possible to combine the CSEC population with other youth or if it was ideal to maintain a CSEC-specific population. Leslie shared that there doesn't seem to be a consensus on the landscape and that the circumstances are very depended on the kind of work being done with these young people and where they are individually in stages of change.
- Kyra Doubek acknowledged that this is a limited population of young people, but is at a loss of how to provide services for these specific young people for whom all other services do not work. She stressed that there needs to be an option to serve them.
- Justice Bridge noted that these services do not need to be a one-size fits all option, that it might make sense to create a continuum of services to address specific needs. She referred to the Becca Bill, which did not come with resources to address the specific issues that young people are experiencing.



- Representative Orwall shared that Leslie is leading the clinical subgroup and would like the AG to participate in the legal subgroup.
- Senator Darneille noted that Michael Althaus and Kevin Black would like to participate in this subgroup so that she can incorporate some of this context into the work being done to phase out the valid court order exception (SB 5596).
- Nichole Klein asked if Washington State had enough clinicians to run these intake centers and if these clinicians are being taught about CSEC-specific needs and responses in their professional programs. Leslie shared that trafficking education is not in professional programs and only exists in service provider trainings. She stressed the need to establish a baseline of understanding regarding CSEC identification and services.

4. Task Force and Regional Reports:

○ Clark

- Laurie Schacht shared that the Clark County task force was planning an all-day community training and a two-day training of trainers with Leslie Briner. The community training already has 41 individuals scheduled to attend and the TOT is now accepting individuals to their waitlist.
- Laurie also noted that Janus Youth is working with the local rotary club to promote community awareness of CSEC. Prevention specialists in the area are also working with Janus outreach workers to work with CSEC and improve awareness in schools.

○ Cowlitz

- Cindi Buchanan noted that Leah Wheeler is now officially the co-chair of the Cowlitz County task force. They have been working on obtaining grants to start up an emergency center and a girls group, which would provide a drop in center and resiliency workgroup. Cindi shared that a sexual assault advocate would be coming in to do education sessions with youth and that a mental health therapist is available at the Cowlitz detention center in addition to the sexual assault advocate.
- Cindi shared that the biggest challenges have been pushback from law enforcement, specifically with regards to getting different systems to communicate. She hoped that they could look forward to making more partnerships with schools and the community at large.

○ King

- Judge Barbara Mack announced that the King County task force is now officially 5 years old. At their celebration, they shared 4 years of Bridge Collaborative data, the impact of their trainings, the impact of their multidisciplinary teams and advocates, and that they were having an ongoing conversation about developing a public awareness campaign with King County.
- Judge Mack also shared that they were able to secure funding for Connect Up, CSEC specific foster care. She noted that all this work would not have been possible without extensive collaboration from a multidisciplinary partnership.

○ Kitsap



- Judge Melissa Hemstreet shared that the Kitsap County task force is working with community partners and county commissioners to utilize a county building as a drop-in center for youth. Judge Hemstreet indicated that they are also applying for grants and working with a local chemical dependency agency to provide services to trafficked individuals in the county, including at juvenile court, work with the human trafficking diversion court, and attend the NADCP national conference where many classes focus on being trauma-informed.
 - Judge Hemstreet also noted that Kitsap continues to train probation officers and law enforcement in the area. They have started a library of resources for those who are looking to get more information, which is hosted on their task force website.
 - Kitsap used Children Administration funding to buy a computer to begin data collection off the ground and to train probation officers on data collection and identification.
 - Judge Hemstreet also noted that they will be meeting with Seattle Against Slavery to bring their curriculum to Kitsap high schools.
- **Pierce**
- Che Smith shared that the Pierce County task force received OFA funding to hire more advocates – which resulted in the hiring of four full-time advocates/case managers and a community therapist. Pierce County also was able to host the National Sex Trafficking Conference with the help of CA funding, for which they received great feedback and are hoping to repeat again next year.
 - Che explained that the Pierce County is also developing partnerships with the Puyallup Tribe and are working on offering child services and foster care CSEC trainings. They are also implementing CSEC trainings at JBLM.
 - Pierce County has developed an MOU with the local Gang Unit, Rising Above the Influence, which provides wrap-around services. It has also been awarded a small grant to start up a free mobile clinic for homeless youth, CSEC, and any otherwise trafficked individual.
- **Skagit**
- Melinda Morris introduced herself as the new Skagit County task force coordinator. She shared that Skagit continues to expand collaboration and education efforts, with their main goal being to more readily identify and serve CSEC. They also would like to focus on prosecuting offenders. As a part of these efforts, Skagit has worked with SANE nurses at two hospitals in Skagit to improve identification and referral processes.
 - Melinda shared that their task force continues to train the community and staff, in addition to training and outreaching to local youth as well. The CSEC team hosted *I Am Jane Doe* at a local film festival, where they provided the space for an open forum Q&A session.
 - The Skagit task force has approximately 42 individuals who participate and they continue to work on ways to support families and parents of CSEC.



- **Snohomish**
 - N/A

- **Spokane**
 - Mabel Elsom shared that the Spokane County task force continues to meet bi-monthly and provide services for labor and sex trafficking survivors, including CSEC youth. Their law enforcement, education, and service provider committees continue to meet.
 - Since the last CSEC SCC meeting, Spokane hosted a human trafficking conference, Respond Spokane, in December, where they focused on strategic responses and collaboration. They are planning another two day training conference on December 5th and 6th in collaboration with DCYF, Northern West Casino.
 - Mabel shared that the Spokane task force utilized CA funding to produce “What is My Name” silhouettes that include the stories of trafficking victims to create more empathy and community awareness. They also continue to organize community awareness and education events. The Spokane task force was also able to use CA funding to rent beds at St. Margaret’s for a year to provide services for 3 CSEC. The Spokane task force also is working on a health care connection with Providence.

- **Thurston**
 - Simon Conrad introduced themselves and shared that they have been collaborating with Thurston County service providers to build the task force for some time. Simon has made connections with the prosecutor’s office, juvenile detention, and Thurston County sheriff’s office and is still trying to determine how to work together to address the specific needs of homeless youth. They are continue to coordinate between various law enforcement agencies and work closely with juvenile detention.

- **Tri-Cities**
 - N/A

- **Whatcom**
 - N/A

- **Yakima**
 - N/A

5. FINS Budget Proviso

- Kim Justice provided a summary of the FINS efforts from last year, highlighting that the intent of the effort was to move services upstream by merging ARY/CHINS petitions into the Family in Need of Services (FINS) petition. The 2017 proposal was to equip juvenile courts with case managers, provide services, employ a multidimensional team, create opportunities



to problem-solve outside of the courtroom, and expand housing options. Kim shared that the lessons learned from last year's efforts included understanding that there is a strong desire for non-court-based interventions and processes, there is still no consensus on detention for status offenders, DCYF needs to be at the table for these discussions, cost was a large issue, and that the original focus of addressing preventing youth homelessness was not ultimately the priority in the final legislative proposal.

- Kim shared that the budget proviso allows this work to continue. The key points of the proviso includes:
 - \$150,000 provided to DCYF for this effort.
 - Directive: DCYF and OHY are to jointly conduct a study, involving a wide array of stakeholders, which looks at public system responses to families and youth in crisis.
 - DCYF and OHY are to develop recommendations to improve service provision to youth and families in crisis, including issues of:
 1. Youth experiencing crisis so severe that they will not be returning home.
 2. Comparison of FRS, FINS, civil citation process, and other alternative crisis interventions.
 - DCYF and OHY are to examine the utilization of current resources and make recommendations regarding the effective use or redeployment of existing resources.
 - The report is due December 15th, 2018.

6. Children's Administration Update

- Dae Shogren applauded the work being done by local task forces. She shared she acknowledges that child welfare needs to be more at the table and is hoping to have more information about the role they will play going forward at the next meeting.
- Currently, CA is working on ways to merge their data with other agencies. Dae gave a summary of CA's CSEC policy development and implementation and shared that they are hoping to evaluate regional and programmatic consistency of screening and training.
- Dae invited Mike Pullman to speak to their combined efforts to validate the CA CSEC screening tool. Mike shared that in his previous network analysis of with King County, he found that CA was central hub of referrals, but not the central hub of coordinating services or interventions. He noted that this trend has shifted since Norene Roberts and Kelly Mangiaracina came on board. Mike shared that he is working on linking child welfare and juvenile justice data to research what screening items may be reliable indicators or risk factors.

7. Data Continuation

- The Committee as a whole agreed that pursuing a uniform screening tool and accompanying data collection is a worthwhile goal. The Committee agreed that the next step should be the reconvening of a screening/data workgroup and that the workgroup should make recommendations to the full committee at its next meeting.

8. Next Meeting, Final Items

- Kyle noted that CCYJ and his staff would work on creating the next annual legislative report. They hoped to have a draft report circulated in time for the next meeting and that it would be available for review in the fall.



- Nicholas reminded attendees that the 2018 CSEC Task Force Conference is on Wednesday, October 3rd and requested that everyone block off their calendars to ensure they could attend.