MANUFACTURED HOUSING DISPUTE RESOLUTION PROGRAM

2018 ANNUAL REPORT TO THE WASHINGTON STATE LEGISLATURE
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Executive Summary

HISTORY

In 2007, the Legislature enacted RCW 59.30 RCW, which directs the Attorney General’s Office (AGO) to administer a manufactured/mobile home dispute resolution program to provide landlords and tenants with a cost-effective and efficient process to resolve dispute regarding alleged violations of the Manufactured/Mobile Home Landlord-Tenant Act, RCW 59.20. The AGO is further authorized to resolve disputes informally and, where necessary, order corrective action and impose fines and penalties to bring compliance with RCW 59.20. The Attorney General’s Office created the Manufactured Housing Dispute Resolution Program (Program) to implement this law.

MISSION STATEMENT

The Program’s mission is to resolve landlord and tenant complaints by requiring compliance with RCW 59.20, educate stakeholders about their rights and responsibilities, and foster good relationships between manufactured/mobile home community land owners and homeowners. The Program facilitates communication among the parties in an effort to resolve disputes and avoid evictions.

LEGISLATIVE INTENT

“This chapter is created for the purpose of protecting the public, fostering fair and honest competition, and regulating the factors unique to the relationship between the manufactured/mobile home tenant and the manufactured/mobile home community landlord.” RCW 59.30.010.

The Legislature authorized the Attorney General to:

(i) Produce and distribute educational materials regarding the Manufactured/Mobile Home Landlord-Tenant Act and the dispute resolution program the AGO administers pursuant to RCW 59.30.030;

(ii) Administer the dispute resolution program by taking complaints, conducting investigations, making determinations, issuing fines and other penalties, and participating in administrative dispute resolutions, when necessary, when there are alleged violations of the manufactured/mobile home landlord-tenant act; and

(iii) Collect and annually report upon data related to disputes and violations, and make recommendations on modifying RCW 59.20, to the appropriate committees of the legislature.
MANUFACTURED HOUSING DISPUTE RESOLUTION PROGRAM OVERVIEW

DISPUTE RESOLUTION COMPLAINT PROCESS
Both homeowners and landlords may file a complaint with the Program if they believe there is a violation of RCW 59.20. Once the Program receives a complaint, it reviews the complaint for allegations of potential violations of RCW 59.20.

If a complaint raises an issue that is not a potential violation of RCW 59.20, the Program will provide resource and referral information, including referrals to other agencies, dispute resolution centers, and/or refer the party to a private attorney.

If the complaint raises a potential violation of RCW 59.20, the Program will investigate and, if appropriate, facilitate negotiations between the parties. The Program is authorized to issue subpoenas to gather information regarding a violation of RCW 59.20.

In addition to facilitating resolution of the complaint, the Program also informs the parties about the law.

INVESTIGATION AND ENFORCEMENT
Complainants and respondents must cooperate with the Program in the course of an investigation by responding to subpoenas the Program may issue, which may request documents or other facts, or access to the park, if relevant to the investigation. Failure to cooperate with the Program in the course of an investigation is a violation of RCW 59.30.

When the Program initiates an investigation, the parties are not foreclosed from negotiating a resolution independent from the Program.

Following an investigation, if the Program determines that an agreement cannot be negotiated between the parties, the Program issue a Notice of Violation or a Notice of Non-violation. The Program may also issue an order requiring the respondent, or its assignee or agent, to cease and desist from an unlawful practice and take affirmative actions that will carry out the purposes of RCW 59.30.

If the Program determines that a violation of RCW 59.20 has occurred, it will issue a written Notice of Violation to the party who committed the violation. The Notice of Violation will specify the corrective action required, the time within which the corrective action must be taken, any fines or penalties that will be imposed if corrective action is not taken within the specified time period, and the process for contesting the determination in the Notice of Violation through an administrative hearing.

The Program will provide the complainant with a copy of the notice of violation.

AUTHORITY TO IMPOSE FINES
The Program has had great success in achieving complaint resolution and compliance with RCW 59.20 without issuing Notices of Violation or imposing fines. At this juncture, the Program does not foresee fines as a significant source of revenue for the Program because our efforts to arrive at negotiated settlements have achieved compliance without imposing fines.

Fines Issued in 2018

<table>
<thead>
<tr>
<th></th>
<th>Tenants</th>
<th>Landlords</th>
</tr>
</thead>
<tbody>
<tr>
<td># of fines issued</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>
1. The number of complaints received and the number closed

<table>
<thead>
<tr>
<th></th>
<th>Tenants</th>
<th>Landlords</th>
</tr>
</thead>
<tbody>
<tr>
<td>Complaints received from</td>
<td>415</td>
<td>7</td>
</tr>
<tr>
<td>Complaints closed</td>
<td>343</td>
<td>11</td>
</tr>
</tbody>
</table>

2. Communications with constituents.

The Program received approximately 1,031 telephone calls during this reporting period. Program staff provided the callers with information about RCW 59.20 and 59.30, the Program, and the dispute resolution process. If a caller indicated the desire to file a complaint, Program staff sent the caller a complaint form or directed him or her to the AGO website to file a complaint online. In addition, Program staff assisted callers with problem solving and self-help strategies surrounding issues that were outside the parameters of RCW 59.20 and 59.30.

The Program mailed copies of RCW 59.29, RCW 59.30, complaint forms and informational brochures to approximately 153 constituents who requested the information.

3. Nature of Complaints Received (top 10).

<table>
<thead>
<tr>
<th>Issue</th>
<th># of Complaints</th>
</tr>
</thead>
<tbody>
<tr>
<td>Utilities</td>
<td>129</td>
</tr>
<tr>
<td>Rental agreements</td>
<td>101</td>
</tr>
<tr>
<td>General maintenance</td>
<td>95</td>
</tr>
<tr>
<td>Rent raise</td>
<td>67</td>
</tr>
<tr>
<td>Other/Miscellaneous</td>
<td>56</td>
</tr>
<tr>
<td>Rules &amp; enforcement</td>
<td>54</td>
</tr>
<tr>
<td>Unlawful eviction</td>
<td>26</td>
</tr>
<tr>
<td>Prevention of meetings</td>
<td>24</td>
</tr>
<tr>
<td>Screening/ denial of sale or tenancy</td>
<td>23</td>
</tr>
<tr>
<td>Road Maintenance</td>
<td>21</td>
</tr>
</tbody>
</table>

1. Complaints often allege multiple issues including some that are outside the scope of RCW 59.20. The Program tracks all of the issues alleged in a complaint, but usually focuses on the primary issue for purposes of dispute resolution.
### 4. Complaint Resolutions

<table>
<thead>
<tr>
<th>Complaint Resolutions</th>
<th># of Complaints</th>
</tr>
</thead>
<tbody>
<tr>
<td>Issues resolved in compliance with RCW 59.20 through dispute resolution</td>
<td>105</td>
</tr>
<tr>
<td>Issues outside the scope of RCW 59.20</td>
<td>201</td>
</tr>
<tr>
<td>Closed Pending enforcement action</td>
<td>39</td>
</tr>
<tr>
<td>Closed enforcement action</td>
<td>9</td>
</tr>
</tbody>
</table>

#### Complaint Resolutions
- **30%**: Issues resolved in compliance with RCW 59.20 through dispute resolution
- **57%**: Issues outside the scope of RCW 59.20
- **1%**: Closed to enforcement action
- **12%**: Closed pending enforcement action

### Enforcement Actions

<table>
<thead>
<tr>
<th>Enforcement Actions</th>
<th>Tenants</th>
<th>Landlords</th>
</tr>
</thead>
<tbody>
<tr>
<td>Notice of Violation</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Notice of Non-violation</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Voluntary Compliance</td>
<td>0</td>
<td>3</td>
</tr>
<tr>
<td>Administrative Closure</td>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>Order to Cease and Desist or Affirmative Action</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

#### Enforcement Actions
- **34%**: Notice of Violation
- **22%**: Notice of Non-violation
- **33%**: Voluntary Compliance
- **11%**: Administrative Closure
- **0%**: Order to Cease and Desist or Affirmative Action
5. Administrative Appeals

<table>
<thead>
<tr>
<th>Appeals to the Office of Administrative Hearings</th>
<th>Tenants</th>
<th>Landlords</th>
</tr>
</thead>
<tbody>
<tr>
<td>Appeals of Violations to Office of Administrative Hearings</td>
<td>0</td>
<td>2</td>
</tr>
<tr>
<td>Appeals of Non-Violations to Office of Administrative Hearings</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>

6. Court of Appeal Decision:


The Court of Appeals affirmed the Program’s (2014) determination that Dan and Bill’s RV Park was subject to the Manufactured/Mobile Home Landlord Tenant Act, RCW 59.20, because the RV park contained two or more “park models” and as such, is a mobile home park. Although the RCW 59.20’s definition of “recreational vehicle” conflicts with the definition of “park model,” the Court harmonized the definitions to give effect to the legislature’s intent. The Court defined “park model” as (1) a recreational vehicle fixed or intended to be fixed in position for use or lasting for an indefinite time in position for use and (2) is used as a primary residence. The Court concluded that Dan and Bill’s is subject to RCW 59.20.
OUTREACH

OUTREACH TO REFERRAL AGENCIES AND ORGANIZATIONS

The Program is requested to attend and present at outreach events from a network of landlord and tenant organizations, and legal service providers from around the state.

The Program presented at several events organized by tenants and landlords and provided information about the Program and RCW 59.20. The program hosted events regarding program services in both Spanish and English throughout the state in 2018.

The Program strives to provide quality educational outreach events for the benefit of landlords, tenants, and other stakeholders. The Program will continue with its outreach activities.

The Program also will continue to reach out to municipal and county agencies in order to promote awareness about the Program and encourage referrals.

MANUFACTURED/MOBILE HOME COMMUNITY REGISTRATION

The Department of Revenue administers the annual registrations of all manufactured/mobile home communities. This includes maintaining a database of all the communities, collecting annual fees, and enforcing penalties for delinquent registration, as required by RCW 59.30. The Department of Revenue has identified approximately 1,232 registered manufactured/mobile home communities and 58,940 rented mobile home lots throughout the Washington state.

The Program will inform the Department of Revenue when it discovers a community that is not registered.

The Program produces and distributes to landlords, respondents and tenants, educational materials concerning RCW 59.20 and the manufactured/mobile home dispute resolution program as required by RCW 59.30.030(3)(a), (b) and (c), including the Tenants Rights and Responsibilities poster that must be posted by all landlords pursuant to RCW 59.30.030(2)(b)(i). All materials are available in English and Spanish.
RECOMMENDATIONS TO LEGISLATURE

The Program does not have recommendations for legislation during the 2018 Legislative Session but may consider legislative changes in the future should the need arise.

PROGRAM STAFF

- Bradley Furer, Program Services Supervisor
- Ian Anderson, Program Compliance Specialist
- Julian Gannt, Program Dispute Resolution Specialist
- Bau Vang, AGO Investigator designated to Program investigations
- Shidon Aflatooni, Assistant Attorney General
- Cynthia Lockridge, Program Director

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