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**STATE OF WASHINGTON
KING COUNTY SUPERIOR COURT**

STATE OF WASHINGTON,

Plaintiff,

v.

C.R. BARD, INC.,

Defendants.

NO.

COMPLAINT FOR INJUNCTIVE AND
OTHER RELIEF

Plaintiff, the State of Washington, brings this action against Defendant C.R. Bard, Inc. for violating the Washington Consumer Protection Act, RCW 19.86, and states as follows:

PARTIES

1. Plaintiff, State of Washington, by Robert W. Ferguson, Attorney General of the State of Washington, is charged with, among other things, enforcing and seeking redress for violations of Washington’s Consumer Protection Act (“CPA”), RCW 19.86. The CPA prohibits unfair or deceptive acts or practices affecting the conduct of any trade or commerce. Pursuant to the CPA, the Attorney General may initiate a civil proceeding in the name of the State to enjoin violations of the CPA and to secure such equitable and other relief as may be appropriate in each case.

2. Defendant C.R. Bard, Inc. (“C.R. Bard”) is a New Jersey company and wholly-owned subsidiary of Becton, Dickinson and Company (“Becton”). C.R. Bard and its parent

1 company, Becton, have their principal place of business and executive offices located at 1 Becton
2 Drive, Franklin Lakes, New Jersey 07417.

3 3. At all times relevant hereto, Defendant C.R. Bard transacted business in the State
4 of Washington and nationwide by marketing, promoting, advertising, offering for sale, selling,
5 and distributing transvaginal surgical mesh devices, and that business is governed by
6 Washington's CPA.

7 **JURISDICTION AND VENUE**

8 4. This Court has jurisdiction over the Defendant pursuant to RCW 19.86 because
9 Defendant C.R. Bard has transacted business within the State of Washington at all times relevant
10 to the Complaint.

11 5. Venue is proper in King County, Washington, pursuant to RCW 4.12.020 and
12 4.12.025 because Defendant C.R. Bard transacts business in King County and/or some of the
13 acts, practices, and transactions upon which this action is based occurred in King County.

14 **BACKGROUND**

15 6. "Surgical Mesh," as used in this Complaint, is a medical device that contains
16 synthetic, multi-strand, knitted, or woven mesh that is intended to be implanted in the pelvic
17 floor to treat stress urinary incontinence ("SUI") and/or pelvic organ prolapse ("POP") and that
18 is sold or marketed in the United States.

19 7. SUI and POP are common conditions that pose lifestyle limitations and are not
20 life-threatening.

21 8. SUI is a leakage of urine during episodes of physical activity that increase
22 abdominal pressure, such as coughing, sneezing, laughing, or exercising. SUI can happen when
23 pelvic tissues and muscles supporting the bladder and urethra become weak and allow the neck
24 of the bladder to descend during bursts of physical activity, and the descent can prevent the
25 urethra from working properly to control the flow of urine. SUI can also result when the sphincter
26

1 muscle that controls the urethra weakens and is not able to stop the flow of urine under normal
2 circumstances and with an increase in abdominal pressure.

3 9. POP happens when the tissue and muscles of the pelvic floor fail to support the
4 pelvic organs resulting in the drop of the pelvic organs from their normal position. Not all women
5 with POP have symptoms, while some experience pelvic discomfort or pain, pressure, and other
6 symptoms.

7 10. In addition to addressing symptoms, such as wearing absorbent pads, there are a
8 variety of non-surgical and surgical treatment options to address SUI and POP. Non-surgical
9 options for SUI include pelvic floor exercises, pessaries, transurethral bulking agents, and
10 behavior modifications. Surgery for SUI can be done through the vagina or abdomen to provide
11 support for the urethra or bladder neck with either stitches alone, tissue removed from other parts
12 of the body, tissue from another person, or with material such as surgical mesh, which is
13 permanently implanted. Non-surgical options for POP include pelvic floor exercises and
14 pessaries. Surgery for POP can be done through the vagina or abdomen using stitches alone or
15 with the addition of surgical mesh.

16 11. C.R. Bard marketed and sold Surgical Mesh devices to be implanted
17 transvaginally for the treatment of POP for approximately 5 years or more and for the treatment
18 of SUI for approximately ten years or more.

19 12. The Food and Drug Administration (FDA) applies different levels of scrutiny to
20 medical devices before approving or clearing them for sale.

21 13. The most rigorous level of scrutiny is the premarket approval (PMA) process,
22 which requires a manufacturer to submit detailed information to the FDA regarding the safety
23 and effectiveness of its device.

24 14. The 510(k) review is a much less rigorous process than the PMA review process.
25 Under this process, a manufacturer is exempt from the PMA process and instead provides
26 premarket notification to the FDA that a medical device is “substantially equivalent” to a legally

1 marketed device. While PMA approval results in a finding of safety and effectiveness based on
2 the manufacturer's submission and any other information before the FDA, 510(k) clearance
3 occurs after a finding of substantial equivalence to a legally marketed device. The 510(k) process
4 is focused on equivalence, not safety.

5 15. C.R. Bard's SUI and POP Surgical Mesh devices entered the market under the
6 510(k) review process. C.R. Bard marketed and sold Surgical Mesh devices without adequate
7 testing.

8 **C.R. BARD'S COURSE OF CONDUCT**

9 16. In marketing Surgical Mesh devices, C.R. Bard misrepresented and failed to
10 disclose the full range of risks and complications associated with the devices, including
11 misrepresenting the risks of Surgical Mesh as compared with the risks of other surgeries or
12 surgically implantable materials.

13 17. C.R. Bard misrepresented the safety of its Surgical Mesh by misrepresenting the
14 risks of its Surgical Mesh, thereby making false and/or misleading representations about its risks.

15 18. C.R. Bard also made material omissions when it failed to disclose the risks of its
16 Surgical Mesh.

17 19. C.R. Bard misrepresented and/or failed to adequately disclose serious risks and
18 complications of one or more of its Surgical Mesh products, including the following:

- 19 a. a lifelong risk of erosion;
- 20 b. chronic pain;
- 21 c. vaginal shortening;
- 22 d. dyspareunia (pain with intercourse);
- 23 e. chronic foreign body reaction;
- 24 f. tissue contraction;
- 25 g. urge and de novo incontinence;
- 26 h. infection and inflammation; and

1 i. vaginal scarring.

2 20. C.R. Bard misrepresented or failed to disclose to doctors and patients that
3 complications for one or more of its Surgical Mesh devices may persist as a permanent condition
4 after surgical intervention or other treatment. C.R. Bard's Surgical Mesh products are intended
5 to be permanent implants and were designed for integration into the body and tissue ingrowth,
6 making them difficult, if not impossible, to surgically remove. C.R. Bard misrepresented or
7 failed to disclose that removal of one or more of its Surgical Mesh devices may not be possible,
8 and that additional surgeries may not resolve complications.

9 21. Throughout its marketing of Surgical Mesh, C.R. Bard continually failed to
10 disclose risks and complications it knew to be inherent in the devices and/or misrepresented
11 those inherent risks and complications as caused by physician error, surgical technique, or
12 perioperative risks.

13 22. In 2008, the FDA issued a Public Health Notification to inform doctors and
14 patients about serious complications associated with surgical mesh placed through the vagina to
15 treat POP and SUI. In 2011, the FDA issued a Safety Communication to inform doctors and
16 patients that serious complications associated with surgical mesh for the transvaginal repair of
17 POP are not rare, and that a systematic review of published literature showed that transvaginal
18 POP repair with mesh does not improve symptomatic results or quality of life over traditional
19 non-mesh repair and that mesh used in transvaginal POP repair introduces risks not present in
20 traditional non-mesh surgery for POP repair.

21 23. In 2012, the FDA ordered post-market surveillance studies by manufacturers of
22 surgical mesh to address specific safety and effectiveness concerns related to surgical mesh used
23 for the transvaginal repair of POP. That same year, C.R. Bard ceased marketing transvaginal
24 POP Surgical Mesh products. In 2016, the FDA issued final orders to reclassify transvaginal
25 POP devices as Class III (high risk) devices and to require manufacturers to submit a PMA
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1 application to support the safety and effectiveness of surgical mesh for the transvaginal repair of
2 POP in order to continue marketing the devices.

3 24. C.R. Bard discontinued sales of all transvaginal mesh devices for the treatment
4 of SUI in 2016.

5 **VIOLATION OF THE CONSUMER PROTECTION ACT**

6 25. Plaintiff re-alleges and incorporates by reference each and every allegation
7 contained in the preceding paragraphs 1 through 24 as if they were set out at length herein.

8 26. In the course of marketing, promoting, selling, and distributing Surgical Mesh
9 products, C.R. Bard, Inc. made false statements about, misrepresented, and/or made other
10 representations about the risks of Surgical Mesh products that had the effect, capacity, or
11 tendency, of deceiving or misleading consumers. Pursuant to RCW 19.86, Washington's CPA,
12 such false statements and misrepresentations constitute unfair or deceptive trade practices that
13 are prohibited by the CPA.

14 27. In the course of marketing, promoting, selling, and distributing Surgical Mesh
15 products, C.R. Bard, Inc. has made representations concerning the characteristics, uses, benefits,
16 and/or qualities of Surgical Mesh products that they did not have. Pursuant to RCW 19.86,
17 Washington's CPA, such false statements and misrepresentations constitute unfair or deceptive
18 trade practices that are prohibited by the CPA.

19 28. Defendant C.R. Bard, Inc. made material omissions concerning the risks and
20 complications associated with Surgical Mesh products, and those material omissions had the
21 effect, capacity, or tendency of deceiving consumers. Pursuant to RCW 19.86, Washington's
22 CPA, such false statements and misrepresentations constitute unfair or deceptive trade practices
23 that are prohibited by the CPA.

24 29. The acts or practices described herein occurred in trade or commerce in
25 Washington as defined in RCW 19.96.010(2).
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